

### CITY OF ST. PETERSBURG, FLORIDA

### PLANNING AND DEVELOPMENT SERVICES DEPARTMENT URBAN PLANNING AND HISTORIC PRESERVATION DIVISION

### STAFF REPORT

### Community Planning and Preservation Commission Certificate of Appropriateness Request

Report to the Community Planning and Preservation Commission from the Urban Planning and Historic Preservation Division, Planning and Development Services Department, for Public Hearing and Executive Action **Tuesday**, **February 9 2021**, **beginning at 2:00 p.m.**, in Council Chambers of City Hall, 175 Fifth St. N., St. Petersburg, Florida. Everyone is encouraged to view the meetings on TV or online at www.stpete.org/meetings.

### **UPDATE: COVID-19**

Procedures will be implemented to comply with the CDC guidelines during the Public Hearing, including mandatory face coverings and social distancing, with limitations on the number of attendees within Council Chambers. The City's Planning and Development Services Department requests that you visit the City website at <a href="www.stpete.org/meetings">www.stpete.org/meetings</a> and contact the case planner for up-to-date information pertaining to this case.

According to Planning and Development Services Department records, no member of the Community Planning and Preservation Commission resides or has a place of business within 2,000 feet of the subject property. All other possible conflicts should be declared upon the announcement of the item.

AGENDA ITEM:	CITY FILE NO.: 20-90200126
REQUEST:	Review of a Certificate of Appropriateness for the replacement of a shingle roof with metal at a contributing property within a local historic district
OWNER:	Dean E. Growe
AGENT:	David Goldberg, Contractor
PARCEL ID NO.:	14-31-16-46332-003-0120
ADDRESS:	3021 8 <sup>th</sup> Ave. N.
LEGAL DESCRIPTION:	KENWOOD SUB BLK 3, LOT 12
ZONING:	NT-2
HISTORIC RESOURCE:	Kenwood Section – Northwest Kenwood Local Historic District (18-90300008)



Figure 1: Subject property

### Historical Context and Significance

The Minimal Traditional house at 3021 8<sup>th</sup> Ave. N. ("the subject property) was constructed in 1941. It is a contributing property to the Kenwood Section – Northwest Kenwood Local Historic District (18-90300008). It is a one-story, side gabled building with wood siding and an arched portico roughly centered at the main building façade.

Details such as this portico and its pared-down Colonial references, the façade's approximate symmetry, and the overall simplicity of form, largely set the Minimal Traditional style apart from the asymmetry and bottom-heavy details that define the Craftsman style. While the Craftsman style depicts the spirit of optimism and expansion that defined Florida's 1920s development boom, Minimal Traditional homes such as the subject property capture the humility and desire for order that prevailed as construction carried on at a slower pace through the Depression and as the nation headed into World War II.

The subject property was constructed beginning in October of 1941 for William Wells, who worked for the Defense Department in Tampa, and his wife. Beginning April 9, 1942, the War Production Board prohibited the construction of non-essential residences, roads, or commercial buildings in order to redirect materials to the war effort, so the subject property was among the final pre-War homes to be built. It is shown shortly after construction in Figure 2. As seen, the original roof featured an asbestos tile roof, but otherwise maintains high integrity.

Because of its location within the Northwest Kenwood Local Historic District, a Certificate of Appropriateness (COA) is required for exterior alteration. Per the City's COA Matrix, roofing projects that involve a change in materials require review by the Community Planning and Preservation Commission (CPPC).

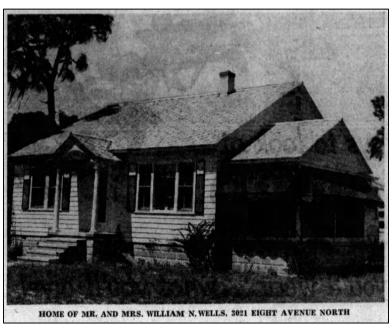


Figure 2: Image from Little Visits to St. Petersburg Homes, from the St. Petersburg Times, March 29, 1942.

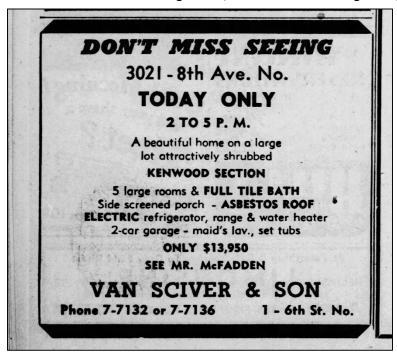


Figure 3: Ad for the subject property's sale noting original roof material as asbestos, St. Petersburg Times, March 29, 1948.

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### Project Description and Review

### Project Description

The COA application (Appendix A) proposes the removal of existing shingle roof cladding and replacement with a 26 gauge "Ultra-Lok" metal roof system with a ribbed profile as shown in Figure 4. The proposed color and finish were not specified.

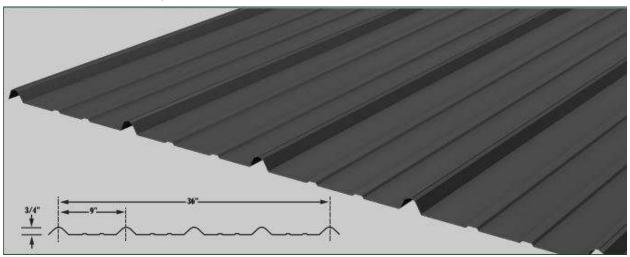


Figure 4: Ultra-Lok roofing

General Criteria for Granting Certificates of Appropriateness and Staff Findings

1. The effect of the proposed work on the landmark or the property upon which such work is to be done.

### Inconsistent

The proposed metal roof would be highly publicly visible from elsewhere in the district and would alter the subject property's appearance by introducing a likely glossy material with vertical texture where the surface was historically roughly textured and featured shingles.

This material is aesthetically out of keeping with the building's character, and also historically incompatible, as metal would not have been used for such a non-essential application during the buildup to America's entrance into World War II.

2. The relationship between such work and other structures on the landmark site or other property in the historic district.

### Inconsistent

The proposal is incompatible with the subject property's architectural style. While many of the original asbestos roofs on comparable properties in the district have been replaced, the replacement material is generally asphalt shingle, which has a much more appropriate texture.

Staff reviewed the application material from the district's establishment in 2018-2019 and found four examples of existing metal roofs. All were clearly contemporary material and not historic features of their buildings.

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3. The extent to which the historic, architectural, or archaeological significance, architectural style, design, arrangement, texture and materials of the local landmark or the property will be affected.

Inconsistent

As noted above, the proposal would alter both elements of the design and materials. The subject property's historic integrity would be negatively impacted.

4. Whether the denial of a Certificate of Appropriateness would deprive the property owner of reasonable beneficial use of his or her property.

Information not provided

5. Whether the plans may be reasonably carried out by the applicant.

**Consistent** There is no indication that the applicant cannot carry out the proposal.

6. A COA for a noncontributing structure in a historic district shall be reviewed to determine whether the proposed work would negatively impact a contributing structure or the historic integrity of the district. Approval of a COA shall include any conditions necessary to mitigate or eliminate negative impacts.

**Not** The subject property is listed as a contributing property. **applicable** 

### Additional Guidelines for Alterations

1. A local landmark should be used for its historic purpose or be placed in a new use that requires minimal change to the defining characteristics of the building and its site and environment.

**Consistent** The subject property is, and will continue to be, a single-family residence.

2. The distinguishing historic qualities or character of a building, structure, or site and its environment shall be preserved. The removal or alteration of any historic material or distinctive architectural features shall be avoided when reasonable.

**Inconsistent** The building's original asbestos shingle roof has been replaced with asphalt shingles. Staff recommends that asphalt shingles be applied.

3. Each property shall be recognized as a physical record of its time, place, and use. Changes that create a false sense of historical development, such as adding conjectural features or architectural elements from other buildings without sufficient documentary evidence, shall not be undertaken.

**Inconsistent** Homes built between the beginning of the Depression and World War II did not commonly feature metal roofs.

4. Most properties change over time; those changes that have acquired historic significance in their own right shall be retained and preserved, as appropriate.

Not applicable

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5. Distinctive features, finishes, and construction techniques or examples of craftsmanship that characterize a property shall be preserved.

### Inconsistent

6. Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature shall match the old in design, texture, and other visual qualities and, where reasonable, materials. Replacement of missing features shall be substantiated by documentary, physical, or pictorial evidence.

**Inconsistent** Replacing the roof in kind with asphalt shingles would be a more appropriate alternative to the proposed metal.

7. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible.

**Consistent** No harsh treatments have been proposed or observed.

8. Significant archaeological resources affected by a project shall be protected and preserved if designated pursuant to this section. If such resources must be disturbed, mitigation measures shall be undertaken.

**Not** The subject property is not located within a known archaeological sensitivity applicable area.

### Summary of Findings

Staff evaluation yields a finding of the following criteria being met by the proposed project:

- General Criteria for Granting Certificates of Appropriateness: 1of 4 relevant criteria met.
- Additional Guidelines for Alterations: 2 of 6 relevant criteria met.

Staff Recommendation and Conditions of Approval

Based on a determination of general consistency with Chapter 16, City Code of Ordinances, staff recommends that the Community Planning and Preservation Commission **deny** the Certificate of Appropriateness request for the alteration of the property at 3021 8<sup>th</sup> Ave. N.

### Appendix A:

Application No. 20-90200126



# CERTIFICATE OF APPROPRIATENESS

APPLICATION

All applications are to be filled out completely and correctly. The application shall be submitted to the City of St. Petersburg's Planning and Development Services Department, located on the 8th floor of the Municipal Services Building, One Fourth Street North, St. Petersburg, Florida. Laura Duvekot, Historic Preservationist II, (727) 892-5451 or Laura.Duvekot@stpete.org

GENERAL INFORMATION

Hist Down 30 Own Auth Po	ean E Grownener's Name  at 8th Ave  er's Address, City, State  avid Goldberg  orized Representative (N	lame Signal	St. Pete F1, 3  Code  Contractor  & Title), if applicable  eminore F1, 337	3713		Parcel Identification No.  Corresponding Permit Nos.  727-542-6974  Property Owner's Daytime Phone No.  DGrowe Phorfab.org  Owner's Email  727-512-1889  Representative's Daytime Phone No.  Dockoof @ I Cloud.com  Representative's Email
	APPLICATION TY	PE (	Check applicable)		TYPE	OF WORK (Check applicable)
	Addition		Window Replacement		Repair C	
	New Construction		Door Replacement		In-Kind F	Replacement
	Demolition	V	Roof Replacement		New Inst	
	Relocation		Mechanical (e.g. solar)	V	Other:	Recoof
	Other:					
			AUTHORIZA	ATION		
The apendos agrees	pplicant certifies that the ed, will be constructed to conform to all counity Planning and Presented	e prointic	ject described in this appart accordance with afort one of approval. It is up	plication esaid prodersto vay cor	an accurant and lans and od that astitutes a	ned within this application packet has ate description of the proposed work, ailed by the plans and specifications specifications. Further, the applicant approval of this application by the approval of a building permit or other proval.
	2) To accept an age accompany the a	corre	ect information may mva signature, a notarized le	iidate y	our appr	mation. Any misleading, deceptive, roval. ation from the property owner must
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## CERTIFICATE OF APPROPRIATENESS

APPLICATION

COA#

All applications are to be filled out completely and correctly. The application shall be submitted to the City of St. Petersburg's (Laura.Duvekot@stpete.org) or Kelly Perkins (Kelly.Perkins@stpete.org).

### PROPOSED SCOPE OF WORK

Please provide a detailed description of the proposed work, organized according to the COA Matrix. Include information such as materials, location, square footage, etc. as applicable. Attach supplementary material as needed.

Building or Site Feature	Photo No.	Proposed Work			
Main House Roof		- Remove oldshingle Roof to deck. Redge Bad wood - Revail deck as Needed W/ #8 Rings hank wails - Install Polyglass MTS Plus underlayment (Pealt - Install necessary easeding, Boots and any flag - Install Deguage V HR-Lok metal Roof System			
		Jonge of The Mote Root System			









### **Laura Duvekot**

From: Laura Duvekot

Sent: Thursday, January 28, 2021 1:30 PM

**To:** 'Dean Growe'

**Subject:** RE: Application 20-90200126

### Good afternoon -

Thank you for the comment. I will have it packaged with the report distributed to Commissioners, which I will also send to you. You are also welcome to come speak at the hearing for up to 10 minutes as the owner of the subject property.

Because you mentioned ongoing damage to your home, I'll note that I have been able to, and still can, approve an application for an asphalt shingle replacement roof administratively, meaning you would be able to obtain a building permit within a day or so. It is the change in materials from asphalt shingle, which replicated the original asbestos, to metal, that triggers the CPPC review.

Let me know if you'd like to change your application, otherwise I'll keep the metal proposal scheduled for Feb 9. Permits have a 10-day hold, so Feb 19 would be the soonest you could get a building permit, if the CPPC approves your application.

Regardless, I thank you for your input and hope you have a lovely afternoon.

Best regards,

### Laura Duvekot

Historic Preservationist II Urban Planning and Historic Preservation Division Planning and Development Services Department City of St. Petersburg, Florida

727.892.5451

laura.duvekot@stpete.org

From: Dean Growe <DGrowe@barfab.org>
Sent: Thursday, January 28, 2021 10:39 AM
To: Laura Duvekot <Laura.Duvekot@stpete.org>

Subject: Application 20-90200126

Importance: High

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

### Good morning,

I'm not 100% sure if you are the correct person to send this too. I received the notice in the mail yesterday 1/27 and requires a response by 1/29. So I'm hoping you are the correct person, If not could you please forward this to the correct person. Thank you!

Laura Duvekot and members,

Dated: 1/25/2021

Re: Application 20-90200126

Good morning. First let me thank you for taking the time to read this and review my application. Please bear with me as I give a little back ground. I have been a lifelong resident of the city of St Pete of nearly 50 years less about 4 years, I love my city and my beautiful little home. About 3 years ago, after receiving a notice in the mail of a special district, my neighbors were discussing what this was, no one really understood what this was and whether or not we should vote yes for joining this "special district" within Historic Kenwood. About 2 weeks (+-) later a representative of the group pushing the "special district" came by to explain one on one what this vote would mean. As I stood on my front stoop I was told specifically that a yes vote would stop the building of big massive houses in our "special district". I specifically ask him, will this restrict my ability to do work on or renovate my house? The answer was a resounding NO, of course any typical permitting needed would still apply. However, that this "special district" was simply to keep developers from building big massive houses. To me and others this sounds more like keeping continuity with a community, not Historic Preservation which ultimately the "special district" turned out to be.

Mid 2019 I was deciding whether I would sell my home and move into a condo or renovate my home. After months of research and weighing the positives and negatives of each I decided to renovate my home. Part of this decision was being able to lower my insurance cost via wind mitigation upgrades. That's said, I looked forward to hurricane windows and doors, added truss strapping and a new metal roof, all of which would have drastically reduce my high insurance costs as it has doubled over the last year.

Starting my renovation process, my roofing contractor applied for and <u>was granted</u> a permit to replace my roof with metal material, at which time materials were ordered and paid for, stripped off the old roof (which still had about 7 to 8 years of life left), prepared the sub-straight with metal roofing underlayment then called for a dry-in inspection. To my and his surprise the city said, "we are sorry we cannot inspect the dry-in because we should have never issued that permit to you". So, here I am today without a roof, water damage to my original plaster ceilings and walls. As you can tell this is very concerning to me and could be costly to repair all the damages let along the possibility of having to purchase all new roofing materials in addition to the material already purchased.

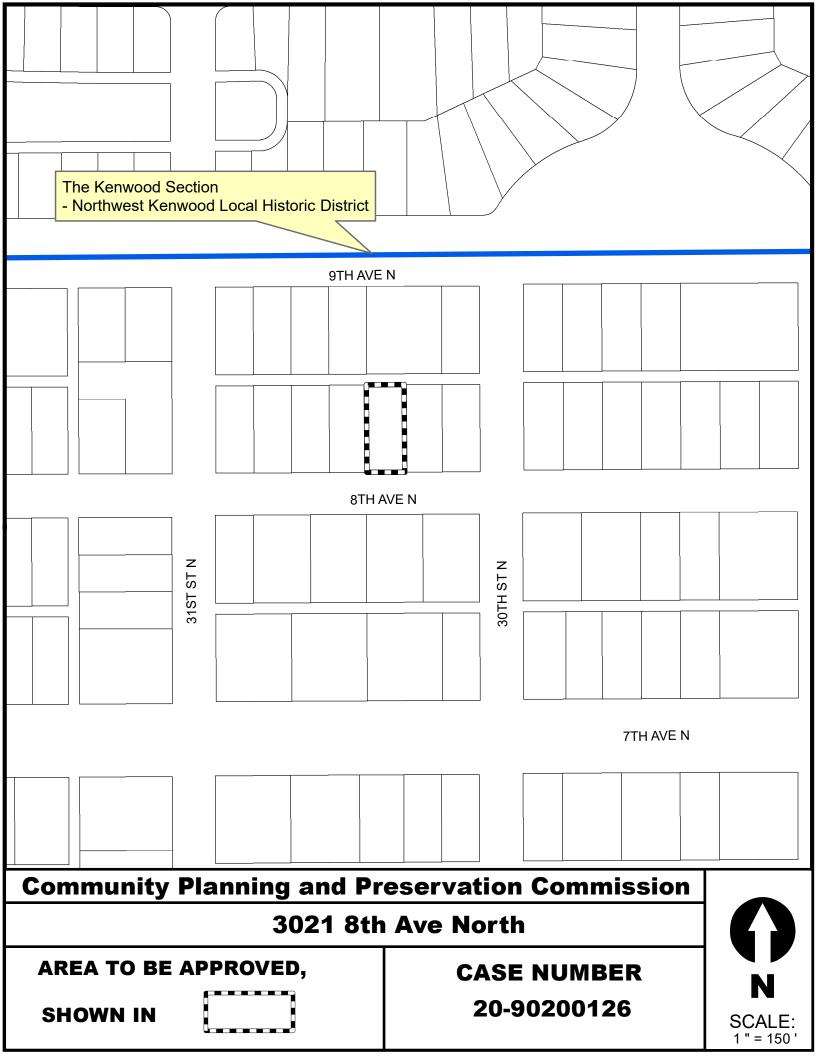
Neighbors and neighborhood, there 3 to 4 homes within blocks of my home, dozens and dozens of businesses and homes with in Kenwood proper with metal roofing. With the understanding that the "special district" was simply to keep developers from building big massive houses, . To me this sounds more like keeping continuity with a community, not Historic Preservation which ultimately the "special district" turned out to be.

I am asking that The CPPC members please approve a metal roof for my home and detached garage to stop any further damages to my original plaster ceilings and walls and the ability to use the material already purchased.

Thank You,
Dean Growe
3021 8<sup>th</sup> Ave North
ST. Petersburg, Florida 33713

### Appendix B:

Maps of Subject Property





Community Planning and Preservation Commission 3021 8th Ave North

AREA TO BE APPROVED,

**SHOWN IN** 



**CASE NUMBER** 20-90200126

